



**UNITED STATES MARINE CORPS
MARINE CORPS SYSTEMS COMMAND
2200 LESTER STREET
QUANTICO, VIRGINIA 22134-6050**

Code: CT-027
J&A Number: 13,535.1

**JUSTIFICATION AND APPROVAL (J&A)
FOR USE OF OTHER THAN FULL AND OPEN COMPETITION**

Upon the basis of the following justification, I, as the Designee of the Head of the Procuring Activity, hereby approve the issuance of the contractual action described herein using other than full and open competition. Pursuant to the authority of 10 U.S.C. 2304(d)(1)(B), only one responsible source and no other supplies or services will satisfy agency requirements

JUSTIFICATION

1. Contracting Activity

Marine Corps Systems Command
Communications, Intelligence, & Networking Systems Contract Group (CT-027)
2200 Lester Street
Quantico, VA 22134

2. Description of the Action Being Approved

The use of other than full and open competition to issue a modification to add six option months to a sole-source contract with General Dynamics Information Technology (GDIT) of Fairfax, Virginia to provide Contract Logistics Support (CLS) for the Command, Control, Communications, Computers and Intelligence, Surveillance, and Reconnaissance (C4ISR) systems in Continental United States (CONUS) and Outside Continental United States (OCONUS) locations.

3. Description of Supplies/Services

This proposed action authorizes the use of other than full and open competition to modify contract M67854-10-C-7016 to add six option months to continue support for critical Marine Corps C4ISR systems while a follow-on contract is competed. This contract action will extend the period of performance of the Information, Command and Control, Equipment and Enhancements Transition Contract (ITC) M67854-10-C-7016, which expires on October 31, 2011. This extension will allow continuation of services until April 30, 2012 and will have three, two-month option periods for a total of six months. The scope of services to be procured will be the same as is currently being provided under ITC and represents the minimum level of effort required to maintain the systems during the competition and awarding of the follow-on contract. There are approximately 66 C4ISR systems used throughout the Marine Corps that require continued CLS services.

The Marine Corps currently operates intelligence and communication equipment at fixed and deployed locations worldwide to support the Operating Forces in training environments and during peacetime, combat operations, and contingency operations. CLS is currently being provided under the Marine Corps Systems Command contract M67854-10-C-7016, which is scheduled to expire October 31, 2011. The incumbent GDIT, provides computer equipment support consisting of preventive/remedial hardware maintenance, inventory management, non-informational processing Information Technology infrastructure support, material fielding support, technical data management system support, information assurance, and tactical network operation support to garrison and deployed units. GDIT is required to provide a turn-around-time of 48 hours for identified mission critical components. The C4ISR equipment currently supported under ITC consists of commercial, modified-commercial, and specially designed equipment items including, but not limited to, national security systems, intelligence/operations data handling equipment, local area/wide area networks, secure and non-secure video systems, communication devices and exploitation equipment. C4ISR equipment processes information of varying security classifications that includes Top Secret/Sensitive Compartmented Information (TS/SCI).

In the event that a contractor other than GDIT is awarded the follow-on, competitively-awarded contract, GDIT will assist the new contractor with the turnover (relief in place) from the transitional contract to the fully-competed contract. ITC will be operating concurrently with the follow-on contract. GDIT will provide all technical data to the Government and follow-on contractor. GDIT will provide a transition plan and 90-day schedule outlining how they will provide support in all matters (e.g., addressing turnover of equipment, security, and facilities; the transfer of knowledge; and other required information) to ensure a smooth transition.

The follow-on contract is currently in source selection. The following list shows the history and timeline of the follow-on contract:

- March 23, 2011- Purchase Request package received
- April 27, 2011- Request for Proposal issued
- May 27, 2011- Amendment 0001 issued
- June 2, 2011- Amendment 0002 issued
- June 8, 2011- Proposals due
- July 14, 2011- Defense Contract Audit Agency representative notifies Procuring Contracting Officer that none of the offerors have current audits on file
- August 5, 2011- Estimated date of completion of the Technical Evaluation Team's (TET) analysis
- August 12, 2011- Estimated date of completion of the Price Evaluation Team's cost analysis
- October 25, 2011- Estimated date of completion for legal review of the TET report, completion of the Business Clearance Memorandum (BCM) to establish a competitive

range approved by Source Selection Authority, discussions, Request Final Proposal Revisions (FPR) and the TET evaluation of the FPRs

- December 14, 2011- Estimated date of completion for other activities leading up to award, briefings of award recommendation, Equal Employment Opportunity compliance, Chief of Information, and Pre-Publication
- December 15, 2011- Estimated follow-on contract award date

The estimated dollar value for this procurement is **\$12M** over six months, if fully executed. The estimated costs are:

Estimated Dollar Value			
	FY11	FY12	TOTAL
Total	\$4M	\$8M	\$12M

4. Statutory Authority Permitting Other Than Full and Open Competition

The statutory authority permitting use of other than full and open competition is 10 U.S.C. 2304(d)(1)(B) as implemented by the Federal Acquisition Regulation (FAR) 6.302-1(a)(2)(iii)(B), “Only one responsible source and no other supplies or services will satisfy agency requirements.”

5. Rationale Justifying Use of Cited Statutory Authority

A modification of the current, sole-source contract with GDIT is being selected because award to any other source would create unacceptable delays in fulfilling the Marine Corps’ requirement for logistic support until such time as a follow-on, competitively-awarded contract could be put in place. If a short-term contract is awarded to any source other than GDIT, the Marine Corps’ ability to maintain and operate C4ISR systems will be significantly degraded, and the organization, as a whole, will not be able to perform its mission capabilities.

The timeframe for a contractor other than GDIT to be in a position to deploy personnel in accordance with Status of Forces Agreements is estimated to be a minimum of three months. A new contractor would have to provide personnel that meet current security requirements which include TS/SCI clearances, complete mandatory pre-deployment training and medical screenings, and complete C4ISR familiarization training.

During the start-up period for a contractor other than GDIT, no maintenance services would be available or performed to rapidly restore “deadlined” critical equipment to a “mission capable” status. CLS services are crucial to continued C4ISR equipment maintenance and operations. Without an extension to the current contract, the entire Marine Corps inventory of C4ISR equipment would be at risk for operational outage, posing an immediate vulnerability.

If a break in service occurs, the total cost to redeploy GDIT’s field service representatives from OCONUS locations and deploy the follow-on contractor support personnel is estimated to be

over \$2.5M. A modification to the current, sole-source contract with GDIT will allow current CLS to continue with no interruption until such time as the follow-on, competitively-awarded contract may be put in place.

6. Description of Efforts Made to Solicit Offers from as Many Offerors as Practicable

The proposed contract action was synopsisized on the NECO/FEDBIZOPPS website on July 29, 2011 for a period of 10 days with no responses received. Additional market research was conducted via technical publications, internet search engines, and coordination with other service program office personnel to determine the availability of sources able to perform and produce the required effort. While market research has shown that there are numerous providers of CLS, award to any other source would create unacceptable delays, as described in paragraph 5, in fulfilling the Marine Corps' requirement for CLS services until such time as a follow-on, competitively-awarded contract may be put in place.

7. Determination of Fair and Reasonable Cost

Pricing for the additional option periods will be in accordance with current pricing on the contract. Pursuant to FAR 15.404-1(b)(2)(ii), the proposed prices shall be compared to the previous prices paid from ITC. The prices from FY11 are identical to the prices for FY12 even considering the pass-in-time. These prices were previously determined to be fair and reasonable and were documented in BCM # 13,649 dated June 15, 2010.

8. Actions to Remove Barriers to Future Competition

The Program Office is in the process of transitioning support for C4ISR equipment from the ITC contract to a follow-on, competitively-awarded contract. This modification will provide continuation of services until the competitive contract solution is awarded. The Government currently anticipates this new contract will be awarded on December 15, 2011 and will be part of the Solution for the Information Technology Enterprise contract, which is a Defense Intelligence Agency competitively-awarded, Multiple Award Contract.

CERTIFICATION AND APPROVAL

TECHNICAL AND REQUIREMENTS CERTIFICATION:

I certify the facts and representation under my cognizance, which are included in this Justification and its supporting acquisition planning documents, except as noted herein, are complete and accurate.

TECHNICAL COGNIZANCE:

D. M. Fitzgerald	Phone	Date
Deputy Program Manager		
Intelligence Sensor Systems		

REQUIREMENTS COGNIZANCE:

J. W. Westerholm	Phone	Date
Product Group Director		
Communications, Intelligence, and Networking Systems		

REVIEW FOR LEGAL SUFFICIENCY:

I have determined this Justification is legally sufficient.

Brent Curtis	Phone	Date
Associate Counsel		
Marine Corps Systems Command		

CONTRACTING OFFICER CERTIFICATION:

I certify that this justification is accurate and complete to the best of my knowledge and belief:

Joseph J. Butkus	Phone	Date
Contracting Officer		
Marine Corps Systems Command		

COMPETITION ADVOCATE APPROVAL:

Mr. Stephen J. Caracciolo
Assistant Commander for Contracts
Marine Corps Systems Command

Phone

Date